



**STATEWIDE
ADMINISTRATIVE CHARGING COMMITTEE
2025 ANNUAL REPORT**

**Robert C. Brennan, Chair
February 1, 2026**

For more information on the Statewide ACC, please visit
<https://mpctc.dpscs.maryland.gov/ACC.htm>
or [MD Manual On-Line](#).



Executive Summary

The Statewide Administrative Charging Committee (ACC) held its first meeting of 2025 on January 27. At that time, five members had been appointed and were active participants on the ACC. The Chair, who had been appointed by the Governor, tendered his resignation, effective May 31, 2025. The remaining members elected a new Chair. In November 2025, Governor Wes Moore appointed a member to fill the vacant seat. The new member will be trained in 2026 but sat as a non-participating member in the November 2025 and December 2025 meetings.

In the twelve-month period, ending December 31, 2025, the ACC received 412 investigative files. An investigative file of an incident may include multiple allegations of police misconduct against multiple officers. The 412 files the ACC reviewed involved 502 officers and 762 allegations. Complaints involved 12 different state agencies with the most, 450, coming from the Maryland State Police involving 337 Troopers. There were 21 types of allegations of police misconduct with rude and discourteous (122), unbecoming conduct (120), and departmental accidents (116) being the most common allegations. Of the 412 investigative files reviewed, 257 allegations were initiated by a member of the public while 155 were initiated by the Agency. Some investigative files were deemed outside the ACC's jurisdiction (23) and were returned to the appropriate agencies for disposition (no longer an officer, no member of the public involved). The ACC received 72 less investigative files consisting of 57 more allegations in 2025 than in 2024. There was a decrease in allegations of unbecoming conduct (125 in 2024) and neglect of duty (82 in 2024), while allegations of rude and discourteous (67 in 2024) and departmental accidents went up (60 in 2024).

The amount of time each member spends to review the investigative files for any given month ranges between 20 and 60 hours. The Chair is estimated to spend an additional 20 hours communicating with committee members and agencies regarding deficiencies and/or missing information in investigative reports. An investigative file consists of numerous supporting documents for the ACC to review. In addition to the written documents, the files may contain audio and video recordings of depositions of the officer being charged, the complainant, or witnesses. The video recordings can be from a number of officers that were on the scene of the incident and may come from their body worn camera, dash cameras or in-car cameras. The time to review a file can take as little as 10 minutes up to a few hours, particularly for files with 6 to 8 page investigative reports. Larger files can take more than 8 hours to review as some investigative reports have exceeded 200 pages and contain numerous audio and video recordings. The monthly meeting typically runs three to four hours.

All of the committee members thoroughly understand the decisions made can affect an officer's career and livelihood. We take our duties seriously and work to assure the process is fair and accomplishes the legislative intent of providing accountability, transparency, and objectivity to the disciplinary process while rebuilding public trust in law enforcement.



ACC History & Members

HISTORY:

In July 2022, the ACC was authorized by the General Assembly ([Chapter 59, Acts of 2021](#)). The ACC serves statewide and bi-county law enforcement agencies (Code Public Safety Article, Sec. 3-104). Five members constitute the ACC. Three are appointed by the Governor, one by the Senate President, and one by the House Speaker. The Chair is chosen by the members of the ACC (Code of Maryland Regulations, 12.04.09.04I(1)). The ACC is administratively supported by the Department of Public Safety and Correctional Services (DPSCS) through the Police and Correctional Training Commissions (MPCTC).

Meeting monthly, the ACC reviews the findings of each law enforcement agency's investigations of complaints of police misconduct involving a member of the public that are forwarded by the agency to the ACC. Based upon the investigation, the ACC makes determinations and recommendations. The ACC does not do an independent investigation of the alleged incident. If the ACC believes it needs additional information, it may send the investigative file back with a request the agency address the specified need. However, if the ACC does not believe it needs additional information, it moves forward with the investigative file and makes a decision. The ACC submits written opinions to the chief of the law enforcement agency, the accused police officer, and the complainant. Neither the statute nor the regulations set forth a post-decision process to address situations where a complainant or a law enforcement agency is not satisfied with the ACC's decision.

MEMBERS:

Appointed by Governor:

Donna D. Brown (donna.brown4@maryland.gov), May 2024 through present

Rodney A. Burrell (rodney.burrell@maryland.gov), December 2022 through present

Stewart W. Russell (stewart.russell@maryland.gov), December 2022 through May 2025, *Chair*

Nora V. Demleitner (nora.demleitner@maryland.gov), appointed November 2025, will assume position following training scheduled for early 2026

Appointed by Senate President:

Robert C. Brennan (robert.brennan@maryland.gov), March 2023 through present, *Acting Chair March 2024 – April 2025, Chair June 2025 through present*

Appointed by House Speaker:

Judge David B. Mitchell, Ret. (david.mitchell2@maryland.gov), January 2025 through present

STAFF:

Matthew W. Mellady, Administrator (matthew.mellady@maryland.gov)

Carrie E. Layman, Executive Assistant (carrie.layman@maryland.gov)

Technical Support from MPCTC Staff

Stuart M. Nathan, Legal Representation from DPSCS Office of the Attorney General



ACC Member Bios

STEWART W. RUSSELL, CHAIR (RESIGNED MAY 31, 2025)

Stewart W. Russell was appointed by the Honorable Lawrence J. Hogan, former Governor of Maryland. Mr. Russell retired from the Maryland State Police (MSP) in 2012 at the rank of Lt. Colonel, after a 35-year career with MSP. At the time of his retirement, he was the Chief of MSP's Homeland Security and Investigation Bureau.

ROBERT C. BRENNAN, ACTING CHAIR (MARCH 2024-APRIL 2025), CHAIR (JUNE 2025-PRESENT)

Robert C. Brennan was appointed by the Honorable Bill Ferguson, President of the Maryland Senate. Mr. Brennan retired in 2021 after serving as the Executive Director of the Maryland Economic Development Corporation for more than 17 years. He was also an Assistant Secretary for the Department of Commerce for over 7 years. Prior to entering public service Bob was a commercial banker.

DONNA D. BROWN

Donna D. Brown, was appointed by the Honorable Wes Moore, Governor of Maryland, in 2024. Ms. Brown is Principal of Making Changes, LLC. She started her own organization to affect change in the city of Baltimore in light of her experience living and working in some of the city's most distressed communities. In addition to consulting, she has worked as an advocate and organizer, focusing on social justice issues to include youth incarceration, police reform, advocacy and direct service support for re-entering citizens, violence against women, prison reform, affordable housing, urban renewal, and health disparities.

RODNEY A. BURRELL

Rodney A. Burrell was appointed by the Honorable Lawrence J. Hogan, former Governor of Maryland. Mr. Burrell is the Supervisory Transportation Security Officer at BWI Airport. He has worked for the Transportation Security Administration since 2004. Prior to that, he served in the United States Marine Corps, and he worked for the Maryland Department of Public Safety and Correctional Services for more than 22 years.

NORA V. DEMLEITNER (NON-PARTICIPATING MEMBER NOVEMBER AND DECEMBER 2025)

Nora V. Demleitner was appointed by the Honorable Wes Moore, Governor of Maryland, in 2025. She served as president of St. John's College in Annapolis and as dean of two law schools. Ms. Demleitner is a highly regarded strategic leader and criminal justice scholar. She is the lead author of a legal textbook on Sentencing Law and Policy, chairs the board of the Collateral Consequences Resource Center, and works with various criminal justice organizations to limit the footprint of the criminal justice system.

JUDGE DAVID B. MITCHELL, RET.

The Honorable David B. Mitchell, a retired judge from the Circuit Court for Baltimore City, was appointed by the Honorable Adrienne A. Jones, Speaker of House of Delegates of Maryland. Judge Mitchell is the former Executive Director of the National Council of Juvenile and Family Court Judges. In retirement, Judge Mitchell sat on recall in the Circuit Court of Baltimore City and the courts of the First and Second Circuits (the Eastern Shore) of Maryland.



ACC Data Dashboard

MEETING DATES / NUMBER OF INVESTIGATIVE FILES RECEIVED

<u>Meeting Date</u>	<u>No. of Inv. Files Received</u>
January 27, 2025	50
February 24, 2025	39
February 27, 2025 (special meeting)	1
March 3, 2025 (special meeting)	1
March 24, 2025	24
April 24, 2025	44
April 29, 2025 (special meeting)	1
May 27, 2025	15
June 24, 2025	18
July 24, 2025	28
August 25, 2025	42
September 24, 2025	13
October 1, 2025 (special meeting)	2
October 27, 2025	62
November 24, 2025	33
December 29, 2025	39
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TOTALS	412

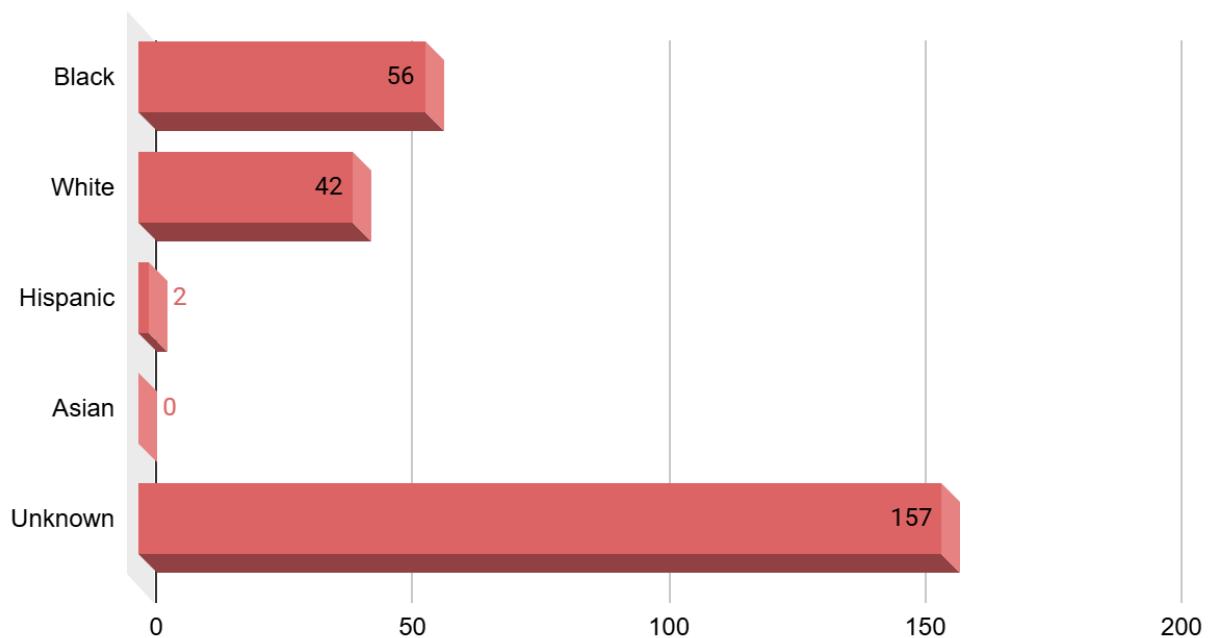
ALLEGATIONS BY AGENCY:

<u>Agency</u>	<u>No. of Allegations</u>	<u>No. of Involved Officers</u>
MD Capitol Police (Dept. General Services)	29	10
MD Department of Health	10	4
MD National Capital Park Police	16	5
MD State Police	450	337
MD Transit Administration Police	43	37
MD Transportation Authority Police	75	54
Morgan State University	67	11
Natural Resources Police	20	12
Towson University Police	13	8
University of Maryland Baltimore County	9	4
University of Maryland Baltimore Police	7	5
University of Maryland College Park Police	23	15
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TOTALS	762	502

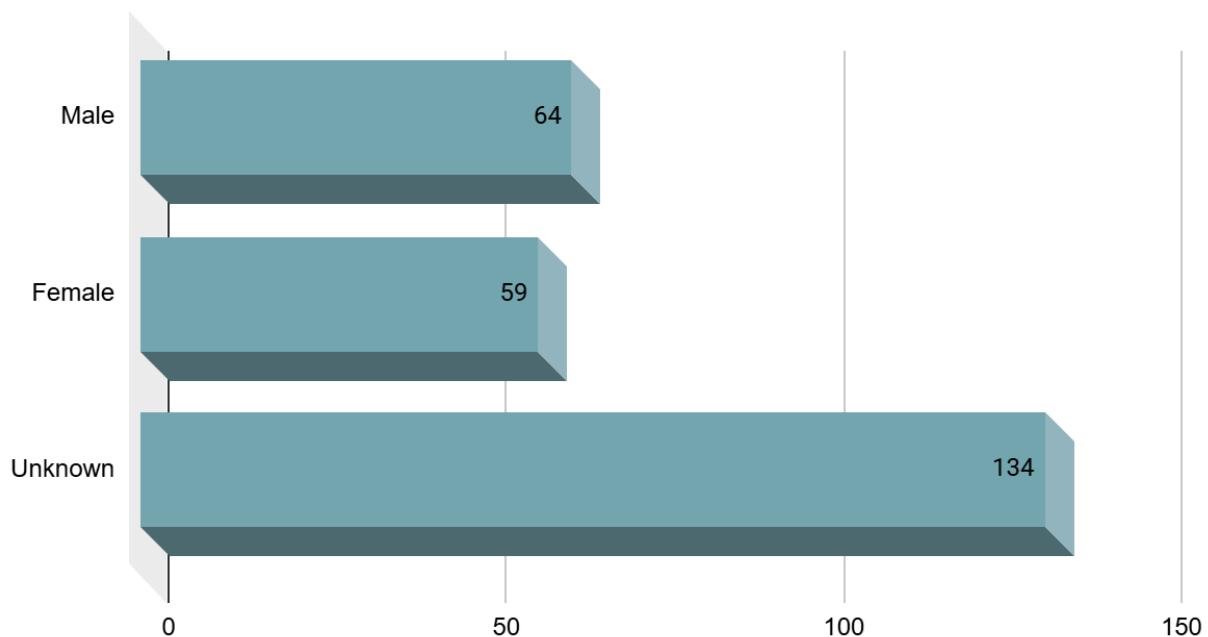


ACC Data Dashboard, *continued*

Race of Involved Member of the Public



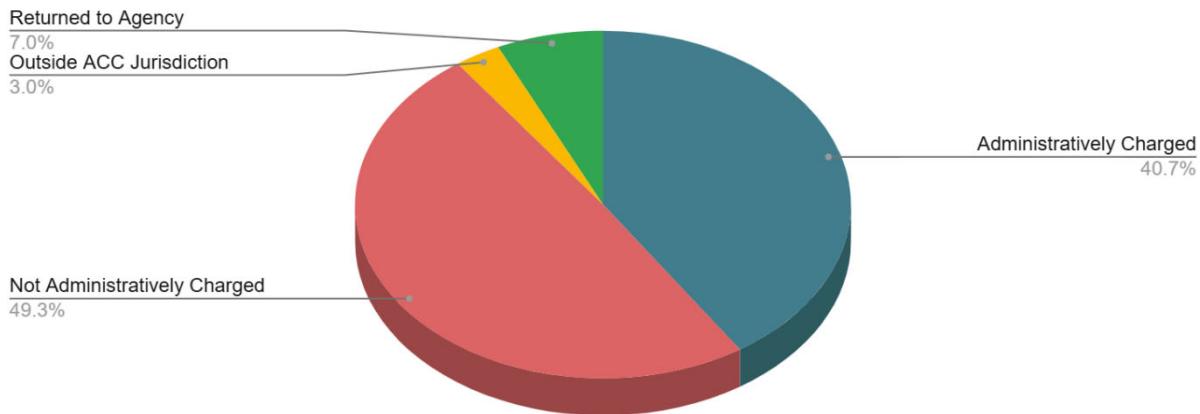
Gender of Involved Member of the Public



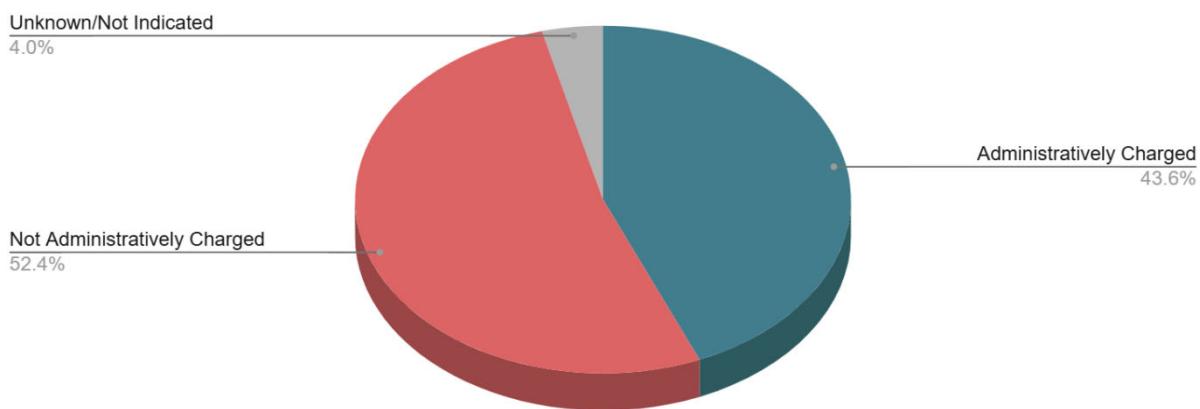


ACC Data Dashboard, *continued*

Determinations by the ACC



Recommendations by the Agency





ACC Data Dashboard, *continued*

PENALTY TOTALS

ACC Penalty	#
Training Recommendation	1
Letter of Reprimand	86
Formal Written Counseling	105
Loss of Leave - 1 day	20
Loss of Leave - 2 days	17
Loss of Leave - 3 days	3
Loss of Leave - 4 days	1
Loss of Leave - 15 days	1
Demotion & Loss of Leave - 15 days	3
Loss of Pay - 1 day	6
Loss of Pay - 2 days	6
Loss of Pay - 3 days	4
Loss of Pay - 4 days	1
Loss of Pay - 5 days	6
Loss of Pay - 10 days	1
Loss of Pay - 15 days	2
Loss of Pay - 25 days	10
Termination	37
Totals	310



ACC Data Dashboard, *continued*

ALLEGATION TOTALS

Allegation	# of Each	Agency Sustained	ACC Sustained
Rude and Discourteous	122	23	23
Conduct Unbecoming	120	27	33
Departmental Accident	116	106	104
Agency Policy Violation (Miscellaneous)	108	83	59
False / Inaccurate Report	50	17	9
Neglect of Duty	44	18	19
Conformance to Laws	30	6	7
Traffic Law Violation	28	4	7
BWC/Recording Violation	21	15	18
Traffic Stop Procedure Violation	21	7	10
Racial Profiling	20	0	1
Discrimination	18	0	0
Use of Force	11	1	1
Abuse of Power	10	5	2
Arrest Procedures	8	2	4
ID/Badge Violation	8	5	6
Harassment	7	0	0
Amendment Violation	6	2	1
Evidence / Property	5	1	1
Pursuit Policy Violation	5	3	3
Firearm / Weapon Violation	4	4	2
Totals	762	329	310